

2005/2006 ANNUAL MONITORING AND EVALUATION REPORT

GRAND MESA, UNCOMPAHGRE, AND GUNNISON NATIONAL FORESTS

The *Land and Resource Management Plan* for the Grand Mesa, Uncompahgre, and Gunnison National Forests (the Forest Plan) was adopted in 1983, and underwent significant amendment in 1991. The statutory 15-year period for Forest Plan revision ended in September, 1998. In the intervening years, the resources and people of the western slope of Colorado have changed in important ways. Population growth, increases in recreation use, advances in scientific understanding of ecosystems, and new demands for natural resources, are only a few of the important changes and trends affecting the region. The Forest Plan needs to be revised to account for these changes and to reflect our improved understanding of forest plan utility and decisions.

The Forest planning team, as well as many other Forest employees, have been developing information and working with the public to move forward with Forest Plan revision. The comprehensive pre-NEPA collaborative process has included several iterations of preliminary plan development, review, and comment by the public. The results of this work is presented on the Forest internet site (http://www.fs.fed.us/r2/gmug/policy/plan_rev/draft/index.shtml). The July 2006 version of the proposed Plan is being edited to demonstrate better compliance to the intent of the 2005 Energy Policy Act and conformance to the 2005 Forest planning Rule. We hope to have the official version of the proposed Plan available to the public later this fall. Upon publication of the notice of availability for the proposed Plan, a formal 90-day comment period will begin.

While revision is needed to improve and update the existing Forest Plan, it is my finding that the current standards and guidelines and management prescriptions continue to provide adequate direction to guide management of the Grand Mesa, Uncompahgre, and Gunnison National Forests during the time in which the Plan is being revised.

/s/ Charles S. Richmond

September 22, 2006

CHARLES S. RICHMOND

DATE

Forest Supervisor

INTRODUCTION

MONITORING ACTIVITIES

Monitoring closes the loop between planning and implementation. This report assesses how well we are implementing the Forest Plan, whether Forest Plan direction is effective at achieving management goals, whether implementation of the Forest Plan is achieving the predicted effects, and whether the assumptions made in developing the plan remain valid. Monitoring provides the foundation on which we will build the Forest Plan revision. Monitoring is not a special, one-time, activity or emphasis item. Rather, it is an integral part of every project and manifests itself most successfully in the day-to-day administration and documentation of each project.

Monitoring on this Forest consists of a range of activities. Plan objectives and standards are reviewed as part of NEPA analysis and decision-making. Ongoing projects are reviewed in the field in the context of this continuing awareness. Interaction with the public through contact in the field and in field offices, and through public comment also serves as effective feedback to staff.

The actual preparation of this report consisted of the compilation of respective staff observations for their areas of responsibility.

Monitoring results are reported under three headings: Implementation Monitoring, Effectiveness Monitoring, and Validation Monitoring. These categories and the questions asked and answered are taken directly from the GMUG Monitoring Plan (pages IV- I through IV- 16 of the Forest Plan).

A. Implementation Monitoring

Are projects being implemented in accordance with Forest Plan direction?

1. Outputs and Activities

Are outputs and activities shown in the Forest Plan being accomplished?

In addition to the standards, guidelines, and management prescriptions it establishes, the Forest Plan includes projections of certain outputs and activities as an indicator of the effects of management direction. These projections do not represent Forest Plan decisions or commitments; actual accomplishments reflect the annual appropriations available to the Forest to accomplish needed work. Accomplishments in 2004, as in prior years, were substantially below Forest Plan projections in many areas.

Table I was developed from annual Management Attainment Reports (MAR) for 1991-2000 and Table III- I of the Amended Forest Plan (pages 111-6 through III-8). Many of the outputs reported in MAR are not directly comparable with projections described in the Forest Plan. Table I displays those accomplishments which are comparable between the two.

Table I - Outputs of Goods and Services

Outputs & Services	Units	FY 2005/06 Accomplishments	FY 1991 - 2004 Avg Annual	Forest Plan Projection
Recreation				
Trail Construction & Reconstruction	Miles	142	24	50
Wilderness				
Wilderness Mgmt	M Acres	555	555	515
Lakes Restored	Acres	7		
Wildlife/Fish/TES				
Inland Lake Habitat Enhanced/Restored	Acres	14/7	10	
Inland Stream Habitat Enhanced/Restored	Miles	13/13	13	
Acres of Terrestrial Habitat Enhanced	Acres	3812/2795	3417	2000
Non-Structural Wildlife Improvements	Acres	2181	3440	2,000
Range				
Grazing Use (Livestock)	MAUM	231	N/A	300
Non-Structural Improvements	Acres	1300	1365	2500
Timber				
Conifer Sawtimber	MMBF	1.8	6.2	21.0
Conifer POL	MMBF	0.1	0.6	2.4
Aspen POL	MMBF	0.5	5.4	15.0
Firewood & Other	MMBF	2.2	3.3	7.0
Total Offer	MMBF	4.6	15.5	45.4
Reforestation	Acres	1639	1373	870
Timber Stand Improvements	Acres	297	410	200
Minerals				
Leases and Permits	Operating Plans	100	N/A	189*
Locatable Minerals	Operating Plans	13	N/A	100
Protection				
Fuel Treatment	Acres	11,261	3,673	2,000
Lands				
Land Exchange	Acres	4,934	1,482	240
ROW Acquisitions	Cases	40	N/A	8
Landline Location	Miles	199	18	20
Soils				
Soil/Water Improvements	Acres	14/71	65	76
Facilities				
Road Construction & Reconstruction	Miles	33	11	61
Revenues				
Returns to Treasury	M	\$1,226	N/A	

Costs				
Total Budget	M	\$14,513	N/A	

**Increase based on pending lease/license applications*

2. NEPA Compliance

Are NEPA documents in compliance with the Forest Plan? Are the projects being implemented in accordance with the documents

As part of the Forest Checkpoint Review process (Forest Service Handbook Supplement No. GMUG 1909.15-2005-1, which can be seen at <http://fsweb.gmug.r2.fs.fed.us/directives/fsh/1909.15/>, all NEPA documents for which the Forest Supervisor is the responsible official, are reviewed by Supervisors Office specialists, including the Forest Environmental Coordinator, prior to approval at five points in the NEPA process. This is to ensure compliance with all legal and policy requirements and NEPA procedures.

Decision documents are reviewed for consistency with the Forest Plan, and deficiencies are corrected prior to approval. The current quarterly Schedule of Proposed Actions lists projects under way in terms of NEPA analysis. Each of these is evaluated in terms of consistency with the Forest Plan at the time of decision (documented either in a Record of Decision, a Decision Notice or a Decision Memo). A positive declaration of conformance with the Plan is required. If such declaration cannot be made the project is not implemented or the Plan is amended.

3. Recreation

Are visual quality objectives (VQO) being met?

The Henderson Lateral, an oil and gas project began in late 2005 and continued through 2006 along road 265 in the North Fork Valley of the Paonia district. During the construction period, visual quality for the area designated as *partial retention/modification* and was decreased to *maximum modification*. Once the line was in place and rehabilitation measures were implemented, the roadway and visual corridor began to heal quite well. Within a year of project completion, it is anticipated that the VQOs for the area will return to partial retention and modification.

The Mesa Lakes Recreation area has VQOs of retention and partial retention. This area includes summer homes, day use sites and overnight facilities. Throughout 2004 and 2005 the day use and overnight facilities were reconstructed. Several trees were removed from the area for construction purposes and for hazard tree removal. In the summer home area, the thinned trees had an overall positive affect on the visual quality. Views to the lake and sight distance along the roads were improved. Within the campground area, the removal of trees, and dead standing was much more obvious and had an over all negative affect on the visual quality. A number of potted trees are planned for planting within the campground and day use facilities for spring of 2007. In the long term this will help meet the visual quality of the area

The Grand Mesa experienced considerable blow down in the fall of 2005 and throughout the winter of 2006. The blow down impacted several recreation facilities: Big Creek, Cobbett, Little Bear, Island Lake, and Ward campgrounds. The blow down necessitated timber clearing with a sale. Short term impacts had a negative impact on visual quality. Long term prognosis is a return to the retention/partial retention VQOs.

The Williams Creek Campground project was completed summer of 2006. Overall the campground has retained its visual quality objectives. No major impacts occurred.

No negative public comments have been received concerning visual impacts related to activities on the National Forest.

Are ROS recreation settings being retained?

The monitoring requirement for semi-primitive recreation opportunity is a 10% sample of completed vegetation and ground disturbing projects. No timber sales were reviewed in the field during the year to determine the effects of road construction and timber cutting on the ROS.

Earlier concerns regarding the loss of semi-primitive non-motorized acres have been addressed as a result of the National roadless issue. Generally, most new roads proposed for timber sale areas are closed and/or obliterated after sale closure. Analysis of timber sale proposals usually addresses the need to close excessive existing roads within the timber sale analysis area. This assists in restoring some of the semi-primitive non-motorized opportunities lost in the past.

Discussions throughout the GMUG NF Forest Plan revision process addresses the significance of all ROS classes and their relationship to other proposed activities when defining the future desired condition in an attempt to reduce the loss of any further semi-primitive, non-motorized acres.

We continue to have significant concerns regarding the impact to ROS from the pioneering of routes and access into previously inaccessible areas by ATV's. Lower class trails and what might have been user-created paths are being discovered due in part to the sheer number of recreation users. This is having a significant impact on the character of these areas and is resulting in "ROS creep" towards the more developed/impacted settings of roaded natural and rural and away from the semi-primitive end of the spectrum. The Gunnison Travel Management Plan, the Grand Mesa Travel Plan, and the Uncompahgre Travel Plan addressed this. The Grand Mesa Travel Plan has been in effect for 12 years and has been effective in providing recreation opportunity for all users while substantially reducing the effect described above. The Uncompahgre Travel Plan has been in effect for two years and is making a significant difference. ATV and motorcycle use is being limited to designated routes. Compliance from users is improving, but we are still experiencing intrusions into closed areas by motorized vehicles primarily during the hunting season. The Gunnison Travel decision restricted travel to existing routes, is in its second year of implementation, and has produced similar positive results in terms of reducing the amount of off-route use and new route establishment. Route by route planning for the Gunnison District has yet to be done.

Are the cultural resources being protected?

The Plan standards for protection of cultural resources include: completion of inventory before ground-disturbing activities; avoidance, if possible, to protect all listed or National Register eligible properties either historic or prehistoric; collection of data from sites when there is no other way to protect their values; and issuance of permits to institutions or agencies for research. In addition, sites should be maintained so as to prevent deterioration and damage from natural and human causes.

All ground-disturbing projects receive cultural resource inventories prior to implementation. All heritage resources in a survey area are recorded and eligibility for the National Register of Historic Places is determined. Reports and site records for all projects are sent to the State Historic Preservation Officer (SHPO) for concurrence with the eligibility determinations. All sites considered

eligible, or that need further data to determine eligibility, are avoided during ground disturbing activities except in special circumstances, like low-severity prescribed burning, in which it has been determined that the activity will not damage certain kinds of sites. If avoidance is not feasible, sites may be mitigated, for example, through data salvage excavations or photo-documentation. Mitigation plans are approved by the SHPO and the National Advisory Council, and are accompanied by consultation with appropriate interested parties, such as Native American tribes.

In 2004, the Forest re-visited approximately 37 sites, recorded 143 new sites and isolated finds (19 eligible for the National Register) and conducted new archaeological inventory on about 27,400 acres. Inventory and monitoring of heritage resources, including some of the forest's highest-priority archaeological sites, was conducted outside of the requirements for project clearances, mainly by means of volunteer projects of which there were four major ones in 2004. Eligible sites located in potential impact areas were protected. No sites were found to require mitigation through data recovery. No permits for research were issued.

Is unauthorized use or are natural agents damaging or destroying cultural resource properties?

Heritage resources exposed to wind, water, and other natural agents are continually receiving impacts that vary in degree according to the amount of exposure. Prehistoric and historic subsurface deposits tend to be naturally protected until exposed by erosion or vandalism, and surface remains can be protected if under a rock shelter or overhang. Standing historic buildings and features are impacted by moisture, weather, and animals (both wild and livestock). Humans impact sites directly through vandalism, theft, fires and illegal excavation, and indirectly through wear and tear, littering, and compaction in popular areas.

In 2004, the Forest revisited and inspected conditions at approximately 37 sites. No ongoing damage from the project activities has been identified through this monitoring. Several highly significant prehistoric and historic structure sites are informally monitored every year for new impacts from vandalism and erosion. This monitoring suggests that a small number of sites are negatively impacted each year from natural and human causes, such as erosion, decay, fire, and illegal vandalism.

Wilderness

There are approximately 39,375 acres of wilderness on the Forest (about 7% of the total) that do not have wilderness management prescriptions assigned to them. These include the Fossil Ridge Wilderness – 33,000 acres, the Oh-Be-Joyful addition to the Raggeds Wilderness – 5,500 acres and the Bill Harelson Creek addition to the Uncompahgre Wilderness – 815 acres. All of these areas were designated by the Colorado Wilderness Act of 1993 and post date the Forest Plan amendment of 1991. In addition, the Roubideau and Tabeguache Special Areas, currently being managed to maintain a wilderness character, do not have management prescriptions assigned to them. These will be addressed in the Forest Plan revision.

Observation reported in the FY96 Monitoring report concerning prescribed natural fire, obsolete standards and guidelines, campsite conditions, and the implementation of special orders are still valid.

Special Orders for several GMUG Wilderness Areas were reviewed for consistency and to determine if they reflect current needs. A new order for the shared LaGarita Wilderness Area was implemented in 2004. New orders for the Raggeds and Lizard Head Wilderness Areas were initiated with coordination with adjoining forests. Completion of orders is expected in 2005. Changes include smaller group size limits, restricting recreation stock use near water, and pet restraint specifications. Similar changes to special orders in other Wilderness Areas are expected in the near future.

In 2004 the mandatory self-registration program for the GMUG NF side of the Maroon Bells/Snowmass Wilderness Area continued in an attempt to monitor wilderness use levels. The Forest Service expects to implement the self-registration program in additional wilderness areas over the next few years.

Air & water quality monitoring occurred in the West Elk Wilderness.

Noxious weed identification, control and mapping continued in the West Elk and Raggeds Wilderness Areas.

Monitoring of websites continued in an attempt to find advertised geocache locations in Wilderness Areas on the GMUG NF. Geocache sites are sought out and removed when discovered.

4. Wildlife

Are capability levels being achieved to sustain desired populations for vertebrate wildlife species?

For most management indicator species for which data is available to make this determination, populations are supported at sustainable levels across the Forest. Mule deer populations are improving somewhat over the population levels recorded for the time period from 2000 to 2003. Bighorn sheep populations are stable with some declines observed in some populations, particularly the Desert Bighorn. This decline may have resulted from the Deserts mixing with domestic sheep. Black bear populations seem to be stable. Elk populations are near population objective levels in most Data Analysis Units as delineated by the Colorado Division of Wildlife. Some units within the Forest are slightly below population objective levels while others are slightly above population objective levels. The Forest has completed a revision of the Forest's Management Indicator Species list. A non-significant Forest Plan amendment was prepared to eliminate species from the current MIS list that are not easily monitored and do not represent the habitat requirements of other species found in similar habitats. The Forest has selected the following species as MIS species: Common Trout, Abert's Squirrel, Pine Marten, Northern Goshawk, Brewer's Sparrow, Red-naped Sapsucker, Elk and Merriam's Wild Turkey.. A report containing information concerning biology and distribution, specialized habitat requirements, limiting factors, Forest-wide habitat condition and trends, population numbers and trend analysis for some species, and monitoring protocol and strategy has been completed.

This Forest-wide MIS assessment has been updated to reflect habitat changes that have occurred since June 2001. Data is limited to determine population levels for the pine marten, goshawk, red-naped woodpecker, Brewer's sparrow, Abert's squirrel, common trout, and the Merriam's wild turkey. Goshawk and Abert's squirrel population surveys continue on each ranger district containing habitat for that species. Goshawks are now being monitored using a Regional Survey/Database approach.

An intensive monitoring program continues on the Forest for small forest owls. This monitoring effort has been ongoing for 13 years and has resulted in the gathering of important population data primarily for the boreal owl, saw-whet owl, and flammulated owl. 2006 saw a decrease in the number of nests found compared to the mean. One boreal and three flammulated nests were recorded to have been successful.

Are the minimum habitat needs for vertebrate wildlife species being met? Are seral stages, edge index, and spatial habitat requirements being achieved?

All projects comply with Forest Plan direction, including standards for old growth, edge, snags, down woody material, and vegetative composition and structure. Most such requirements apply at the diversity unit scale; to the extent that each diversity unit meets standards for old growth, snags, etc., we can be assured that they are met at the Forest level. However, habitat and diversity standards in the Forest Plan are primarily associated with vegetation management treatments. The implementation of big game habitat improvement projects on the Forest will substantially increase the acreage of vegetation manipulation on the Forest.

Is existing or created habitat providing the most effective use by big game within desired objectives?

Habitat effectiveness is limited primarily by open road density. Some areas on the Forest, are at less than the objective of 40% (or higher for specific management areas) for habitat effectiveness for elk and deer. Approved travel plans are in place on the Grand Mesa and Uncompahgre National Forest's. A revision of the Gunnison National Forest Travel Plan has just been initiated.

On the Grand Valley Ranger District photo reference points were established around the perimeter of wildlife habitat improvement projects on the north end of the Uncompahgre Plateau. These projects are being done to rejuvenate big game winter range. This project was completed in 2006 as part of the North Uncompahgre Wildlife Enhancement Project and will be monitored to determine habitat improvement effectiveness using this method of treatment.

Individual MIS species monitoring activities on the GMUG N.F. in 2005/2006 will be available after field work is completed this fall:

Goshawk

2005/06 Northern Goshawk/Other Raptor Nest Monitoring Summary

Goshawk nest monitoring and broadcast surveys combined with foot surveys were conducted following Forest Service Northern Goshawk management guidelines established by Reynolds et al. (1992), and inventory protocols developed by Bosakowski (1999) and Kennedy (2003). The table below summarizes nest monitoring efforts on the GMUG for 2005/06.(Data will be available by the 1st of November.

The Abert's squirrel is a Management Indicator Species for Ponderosa Pine within the GMUG National Forest. Surveys for Abert's squirrel began in the late 1990s and continued the summer of 2006. Abert's squirrels, nests and feeding signs were located on both FS and BLM lands.

The emphasis for the summer of 2005/06 was to survey Ponderosa Pine stands on the Norwood and Gunnison Ranger Districts. Data will not be available until field surveys are completed in late October.

Comments:

There appears to have been a decline in the abundance of Abert's squirrels in the past couple of years. This statement is based solely on the "no-activity" found in previously active areas as determined by finding current used nests and/or feeding sign. The Gunnison Basin has been in a drought (summer and winter) for three years prior to the current year of favorable moisture. This is the primary suspected contributory factor regarding the apparent decline in the Abert's squirrel population.

A combined spring feeding index method described by Dodd et. al. (1998) was used to sample Abert's squirrel activity within ponderosa pine forest habitat on the Uncompahgre Plateau.

Habitat analysis using ArcGIS was conducted to identify potential Abert's squirrel habitat on the Plateau. The attribute table for ponderosa pine cover type was queried to identify stands of ponderosa pine that were > 60 acres in size and structural stages 4A, 4B, and 4C. This resulted in the identification of nearly 400 sites.

Sampling was conducted within two proposed areas. Estimated squirrel density appears to be relatively low and varied with structural stage and observed structural habitat features. The lowest densities were in intensively managed even-age pine stands with no interlocking tree crowns and little to no vertical structure (intensively managed 4A stands). The highest densities were in stands of uneven-age pine having clumpy distribution or groups of mature trees with interlocking crowns (structural stages 4B and 4C). These findings appear to validate the habitat models developed by Dodd and Patton for southwestern ponderosa pine.

Neotropical Migrant and Other Bird Species

Breeding Bird Surveys

The Norwood and Ouray Ranger Districts continued to conduct breeding bird surveys on five survey routes located on the Uncompahgre Plateau. The routes were established in 1998 with the goal of surveying them annually. One of the purposes of the surveys is to sample various habitats on the Forest for the presence of MIS and other species of interest. Data from these surveys is sent to the Colorado Bird Observatory.

Pine Marten

Detection Surveys on Proposed timber sale areas on the Gunnison Ranger District

During the summers of 2005/06, the Gunnison District continued surveys to determine the presence/absence of American martens (*Martes Americana*) in proposed timber sales and surrounding diversity areas. American martens are listed on the R2 Regional Forester's Sensitive Species List as a MIS species for the GMUG N.F. Therefore, if presence is detected, the potential effects of the timber sale on the martens must be addressed.

The protocol described by William J. Zielinski (1995), which used track plate boxes (photos 1 & 2) to detect the presence of American martens, was used as the basis for this survey. Once the boxes were constructed, six boxes (1-6) were set up in the most suitable habitat (see attached GIS maps). The boxes were placed at least one-half mile apart. They are being checked every 2-3 days and picked up on day 13. The boxes were baited with meat scraps.

Detection survey for American marten in the Robin Red Breast Mine project area, Middle Fork of Big Cimarron Creek, Ouray Ranger District.

The protocol described by William J. Zielinski (1995), using track plate boxes to detect the presence of American martens, was used as the basis for this survey. The survey area included a four square-mile block of mature and old growth spruce-fir forest habitat that includes the proposed mine operation. Six track plate boxes were placed within the survey area, and sampling was conducted from 8/24/04 to 9/7/05. Each of the track plate boxes were placed one half mile apart in suitable habitat and baited

with chicken. All boxes were checked every 2 days, and the boxes with marten tracks were removed each time.

American marten were detected at 5 of the 6 track plate boxes, as well as mice, red squirrel, and snowshoe hare.

5. Fisheries

Are we managing habitat for the needs of trout and macroinvertebrate species? Are we meeting standards and guidelines?

Currently 22 7th level HUCs contain stream reaches (approximately 96 miles) supporting Colorado River cutthroat trout on or immediately adjacent the Forest. Twenty of these populations are considered Conservation Populations under the Regional Conservation Strategy. A Conservation population consists of individuals that demonstrate little or no hybridization with other trout species. In 2005 and 2006, populations estimates were obtained on 39 streams. Colorado River cutthroat trout were collected in xx streams. Where CRCT were collected population estimates remain low and generally CRCT are symbiotic with other trout species including brook trout and rainbow trout. Population and habitat data collected through 2005 is summarized in the Forest MIS Assessment for Colorado River cutthroat trout (James and Speas, 2005). Data collected in 2006 has not been analyzed as of the writing of this report.

6. Stream habitat

Are we meeting standards and guidelines for minimum flows?

Not as stated in the current Forest Plan. The current Forest Plan standard prescribes bypass flows as a primary means of protecting flow dependant values that are impacted by diversions on the Forest. This has been a very contentious issue, which has had major ramifications regarding State versus Federal jurisdictional questions. In FY05 the Forest did not condition any special use permits for water diversion with bypass flow requirements.

One key component of the Pathfinder Project strategies is reliance on the Colorado Instream Flow Program administered through the Colorado Water Conservation Board to obtain instream flow water rights for streams. During FY05 the Forest completed the field work, data analysis, and a report recommending an instream flow water right for three stream segments; Escalante Creek, Middle Fork Escalante Creek, and East Fork Escalante Creek. In FY06 the Forest completed another three streams; West Fork Spring Creek, Middle Fork Spring Creek and East Fork Spring Creek.

The Forest is anticipating that a number of water diversion permits will be coming up for renewal in the next several years for which minimum flows will be at issue. The subject of instream flows and how to manage water uses on the National Forest will be critical element in the Plan revision process that is now underway and it is expected that the Pathfinder Project Steering Committee report will provide useful recommendations that can be adopted or will influence how instream flows are managed and the standards that will be developed for the Forest Plan to address instream flow protection. The Region's Watershed Conservation Practices Handbook (Standard No. 7) as well as Departmental and Agency policies and direction will also provide direction for instream flow management and protection standards.

Across the GMUG, and particularly on the Grand Mesa, private parties hold many senior water rights, some pre-dating establishment of the national forests. Coordination with water right holders represents the single greatest challenge to achieving minimum flows for riparian ecosystems.

7. Threatened, Endangered, and Sensitive Species

What is the status of threatened and endangered plant and animal species?

The U.S. Fish and Wildlife Service has identified the following species as threatened, endangered, and candidate species for the Grand Mesa, Uncompahgre, and Gunnison National Forests:

Uncompahgre Fritillary Butterfly (UFB) – Endangered

Population Monitoring is and has been an essential part of the UFB Recovery Program. In 2004 population monitoring was again implemented in two forms. The most general included all known colonies and simply involved confirming the presence or absence of adult UFB during the flight period. Transect data to estimate actual abundance was gathered for colonies on three major sites on the Forest.

Quantitative Results - In 2004, a field crew of four observers conducted multiple sample inventories of the Uncompahgre Fritillary Butterfly at three locations on the Forest. A total of six subpopulations were monitored.

Qualitative Results- Qualitative sampling for persistence at all known sites was accomplished during the 2004 UFB flight period. There were some sub-colonies also where persistence was not detected, however, persistence was evident at least at some sub-colonies. Numbers of butterflies were typically low at all sites and may be indicative of a decline in the odd year populations. Long term data regarding most populations is still unavailable since most of these populations were discovered in the last six years.

Recommendation for future monitoring: It is recommended that monitoring continue into the future to develop long term records that will enable the hopeful recovery of this species.

Bald eagle – Threatened

The Bald Eagle is primarily a spring and fall migrant and a winter resident. Some nesting occurs in the basins, but all nests found to date are located on lower elevation lakes and streams just below the Forest boundary. Bald Eagle populations are monitored by the Colorado Division of Wildlife.

Mexican spotted owl – Threatened.

Surveys for this species are limited to proposed project areas in areas mapped as potential habitat on the Forest. Mexican Spotted owls are suspected to be on the west side of the Uncompahgre Plateau but no species or nests have been found.

Boreal Western Toad – Candidate

Several boreal toad populations have been found on the Forest. In addition, in the fall of 2004 approximately 15,000 tadpoles, metamorphs, and 3-week-old toadlets were released in three ponds on Kannah Creek in a re-introduction effort conducted by the Colorado Division of Wildlife in cooperation with the GMUG National Forest. The table below lists the sites and monitoring efforts in 2004 on the Forest.

Southern Rocky Mtn. Boreal Toad Breeding Locality Monitoring Summary – 2004; Known Active Sites: 5

Mountain Range Locality Name	Site ID	Adequate Monitoring	Active Breeding	Minimum Adult Toads	Number of Yearlings	Number of Sub-adults	Minimum # Egg Masses	Number of Tadpoles	Number of Meta-
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									morphs
Elk & West Elk									
West Brush Creek	GU02	No	No	*	*	*	*	None	None
Grand Mesa Area									
Buzzard Creek		No	Unk	1	Unk	Unk	Unk	Unk	Unk
Mesa Lakes (Kannah Creek)		No	Unk	Unk	Unk	**	Unk	**	**

* No breeding activity

** This amount includes tadpoles, metamorphs, and 3-week-old toadlets

Canada lynx - Threatened.

Canada lynx populations are increasing statewide as a result of the CDOW's reintroduction efforts. Lynx are being intensively monitored by this agency. Lynx are now known to occur in many areas on the Forest.

Uintah Basin Hookless Cactus – Threatened.

No populations of this species have been found on the Forest. Known occurrences of this species are found on the Grand Mesa but at low elevations on Bureau of Land Management lands.

Gunnison Sage Grouse – Candidate

The Colorado Division of Wildlife completed lek counts on all known leks on and adjacent to the GMUG in 2004. Research continued on the Miramonte grouse population near Norwood. CDOW researchers captured and radio collared adult birds to determine reproductive success and dispersal within the study area. Forest Service technicians also completed walk-through surveys of sage grouse habitat on the Naturita Division and Iron Spring Mesa to assess habitat conditions and search for sign of grouse use.

Sage grouse nesting occurs on only one area of the Gunnison Ranger District on the GMUG N.F. These nesting grounds or leks are surveyed each spring by the Colorado Division of Wildlife. Forest personnel assist in these surveys and conduct habitat improvement in the area to enhance habitat for the sage grouse.

Additional Species

Four additional endangered species of fish occur downstream of the GMUG, and could be affected by management activities on the Forest:

- Colorado pike minnow - endangered
- Bonytail chub - endangered
- Humpback chub - endangered
- Razorback sucker – endangered

Small populations of these species have been located downstream, well outside the National Forest Boundary. Additional inventories are being conducted to determine population size and distribution within selected drainages.

All projects on the Forest now must comply with analysis protocols considering the effects of proposed actions on potential lynx habitats. A federal recovery plan is being developed.

Each proposed project on the GMUG requires a Biological Assessment (BA) of potential impacts to threatened, endangered, proposed, and candidate species, and a Biological Evaluation (BE) which is completed for all GMUG sensitive species. If the Biological Assessment concludes that a project “may affect” a threatened or endangered species, the Forest Service consults with the U.S. Fish and Wildlife Service before proceeding. Projects are being designed and implemented to improve/enhance habitat for these species where possible.

In 2006, the Forest developed and implemented an Environmental Management System (EMS) that adheres to the requirements of the International Organization for Standards (ISO) 14001. One of the requirements of ISO 14001, is to document compliance with all legal and other requirements affecting Forest Service on-the-ground management. In August 2006, the Forest reviewed six projects to determine compliance with requirements of law and other direction in which the GMUG NF subscribes. All reviews were conducted by an Indisciplinary Team. The Team obtained and documented evidence to answer the following questions:

- Were required analysis (laws, FS Manual direction, etc.) completed for the project and did the analysis meet Forest Service standards?
- Were required clearances, permits, required by law or policy obtained and were requirements implemented on the project?
- Were design criteria/mitigation measures specified in the project decision implemented on the project and do they meet required standards/specifications?
- Is the project consistent with the Forest Plan?

Required analysis was completed on all six projects. In particular, required analysis and documentation was completed for threatened and endangered species (Biological Assessment), sensitive species (Biological Evaluation) and Management Indicator Species (specialists report). All required clearances were obtained and requirements identified in these clearances were implemented on the project. The Team also completed field reviews to determine whether or not design criteria/mitigation measures specified in the decision document had been implemented, to standard, on the ground. In most cases all requirements related to wildlife, fish and TES had been implemented on the project and were determined to be effective. On one project, the proponent failed to conduct goshawk surveys prior to commencing operations. The company was notified and the survey was completed within two weeks of notification. No goshawk nest was detected within the area of concern.

All projects were consistent with Forest Plan direction.

8. Riparian

Are we managing riparian habitat to meet the standards and guidelines in the 9A management prescription?

Most of the effort to assess riparian conditions has been done by range vegetation specialists as they undertake range analysis work in preparation for allotment planning. Monitoring efforts have focused on the collection of shrub canopy cover and abundance of riparian obligate species within the water influence zone. Some information is also collected using the proper functioning condition protocol in

conjunction with monitoring of large grazing allotments. Range specialists rely on the line intercept, green line and cross section methodologies to collect this information.

Each project environmental analysis includes the relevant standards and guidelines for Management Prescription 9A as management requirements/mitigation measures.

In many cases, projects more than meet the standards set for Management Prescription 9A by incorporating more recent science, including design criteria from the Watershed Conservation Practices Handbook for the Rocky Mountain Region and assessments of Properly Functioning Condition (PFC). The Forest has recognized the Watershed Conservation Practices Handbook as the state of the art in terms of guidance for protecting watershed resources.

Are we managing riparian areas to reach the latest seral stage possible within the stated objectives?

Project decisions are applying criteria, which meet or exceed Forest Plan direction for management of riparian areas. At the same time, timber harvest and road construction are taking place at levels substantially lower than projected in the Forest Plan. Riparian areas are being managed for the latest seral stage possible within stated objectives.

9. Range

Are we meeting the utilization standard in the Forest Plan?

All recent Allotment Management Plans developed on the GMUG include standards at or above utilization standards set in the Forest Plan. Most recent AMPs set stubble heights for riparian vegetation that exceed Forest Plan standards. Environmental analysis has been completed on about 99 allotments on the GMUG since 1995 and includes standards that will improve long-term rangeland health Forest-wide.

In 2004, we monitored and evaluated approximately 500,000 acres for progress towards desired future condition defined in allotment management plans, and administered over 91 allotments to standard. Rangelands on the GMUG are generally stable or in an upward trend, with isolated instances of downward trend.

Range personnel monitor achievement of these standards by rereading and establishing permanent transects in upland and riparian areas, measuring utilization and stubble height of residual forage, checking permittee compliance with annual operating plans, assessing properly functioning condition of riparian areas, and ensuring that AMP objectives are being attained.

What is the habitat condition and trend?

Current vegetation inventories show stable and upward trend in range condition Forest-wide. All show long-term improvement in range condition. We are collecting vegetation data to update allotment management plans using inventory methods defined in the Rangeland Analysis and Management Training Guide for the Rocky Mountain Region.

What is the level of noxious weed infestation and need for treatment by species?

Noxious weeds continue to be a significant source of concern on this forest and throughout the state. District personnel report increased numbers of weed species and occurrences on the forest each year. Information about noxious weed locations, species, and infestation size is being stored in the Forest GIS, as well as in project files, and USGS maps. The GMUG treats weeds through the Forest Noxious Weed Management Strategy, which provides for education, prevention, containment, and control, and emphasizes integrated pest management. Weed-free feed restrictions are enforced, and all districts are actively involved in biological control of thistles. All ranger districts have ongoing cooperative programs with their respective county weed boards to treat weed infestations in a planned and coordinated manner to ensure that we approach weed control in the most comprehensive manner possible. Treatment of utility lines, special use permit areas (such as ski areas and reservoirs), and ditches is done cooperatively with the owner/permittee. In addition, some inventory and treatment of noxious weeds in burned areas occurred in 2004. There is a significant shortfall in staffing and funding for both the treatment and inventory work that needs to be completed. We estimate that upwards of 25,000 acres on the GMUG are affected by 15-20 species of noxious weeds, including several on the State "A" list.

The following table lists the current invasive plant species inventory for the GMUG. Information is from a combination of Forest Service and county inventories. The majority of inventoried infestations occur along roads. Roads are one of the major pathways upon which invasive plant species are transported; however, roads also serve as the primary survey routes. As mentioned above, not all parts of the GMUG have been inventoried for invasive plant species.

Invasive Plants for GMUG NFs

Species	Total Acres	Species	Total Acres
Scentless Chamomile	2	Bull thistle	629
Mayweed Chamomile	11	Houndstongue	13,104
Common burdock	245	Russian olive	88
Cheat Grass (Downy Brome)	2,209	Leafy spurge	418
Plumeless thistle	11	Dame's rocket	11
Hoary cress (Whitetop)	448	Black henbane	31
Musk thistle	443	Perennial pepperweed	78
Diffuse knapweed	40	Dalmation toadflax-broadleaf	57
Spotted knapweed	121	Yellow toadflax	981
Russian knapweed	828	Scotch thistle	56
Yellow starthistle	25	Tansy ragwort	1
Oxeye daisy	1,111	Saltcedar (Tamarisk)	227
Canada thistle	1,651	TOTAL	22,826

Introduced ornamental species like yellow toadflax and oxeye daisy are a growing concern around private land inholdings, particularly in the Mount Crested Butte, Mountain Village and Powderhorn areas. The Soap Creek watershed, north of Blue Mesa Reservoir, has been designated as a weed management area because of the concentration of oxeye daisy. Similarly, oxeye daisy has expended markedly in the Dry Fork of Escalante beginning at a private in-holding known as the Lockhart Place. The Coal Creek watershed has been identified as a weed management area because of yellow toadflax infestations found there, many of which occur in the West Elk Wilderness.

10. Timber

Are regeneration survival and stocking standards being met?

Regeneration surveys are being conducted one, three, and/or five years after final harvest on sites that are to remain in a forested condition. Of 2781 acres surveyed in 2004, 1904 acres were certified as meeting or exceeding regional standards for successful regeneration. In addition, 572 acres were first and third year surveys on stands not appropriate for fifth year certification. While conducting regeneration surveys, forest personnel noted some poorly stocked aspen stands that were harvested in the early 1980s on the Black Mesa. These stands were appropriately certified as stocked within five years after harvest. The forest conducted regeneration surveys in 2004 to assess the extent of stocking which revealed that 64 acres no longer met stocking requirements. A landscape assessment is planned for the Black Mesa in the near future. These stands will be reviewed within the landscape assessment to determine any appropriate additional cultural treatments.

Planting continued on lands where catastrophic events such as fire and mountain pine beetle occurred. Surveys were conducted on 630 acres after the first or third growing season. There were no fifth year surveys conducted in 2004 and were therefore not timely for fifth year certification. After the first year following planting ponderosa pine, 81 percent survival was attained. After the third year following planting of ponderosa pine on different sites, 3 percent and 22 percent survival was attained.

The seedlings were changed to containerized planting stock a few years ago which increased the survival rates. Shade tubes have also been implemented, which appears to have marginally aided in increasing survival rates. Reforestation personnel believe the drought over the past few years has kept survival rates below the average potential for containerized planting stock. However, the harsh planting conditions magnify the advantages of various planting procedures. The forest has moved away from mechanized tree planting with bare root planting stock that was common at the beginning of the Forest Plan period in favor of hand planting containerized planting stock (with or without shade tubes) in both spring and fall plantings. Comparisons will continue as planting land affected by catastrophic occurrences continues.

11. Soil and Water

Are standards and guidelines being implemented on projects with the potential to impact soil and water resources?

The Forest is continuing to incorporate appropriate standards and guidelines into the management of all ground disturbing activities, with special emphasis on the effects of roads, water development facilities; energy development activities; unmanaged recreation; and livestock use in our watersheds. For livestock-related actions this is being done as grazing plans are updated and Forest Service officials and operators agree to the details of annual operating plans. The management of the existing road network continues to be a challenge to the National goal of maintaining and restoring healthy watersheds. Also the watershed improvement program and road maintenance funds have been targeting roads which are resource problems for either closure or correction of problems, i.e., surfacing, adding drainage, replacing drainage crossing, etc.

It is recognized that many Forest Plan standards and guidelines are becoming outdated or are not sufficiently well defined. New approaches and tools have been developed since the Forest Plan was adopted which better serve our current understanding of physical/ecological processes, reflect public values and respond to political and legal requirements.

In 2006 several projects were evaluated in the field to determine compliance with soil and water plan guidelines. These projects were: a roller chopping project for wildlife habitat improvement; a commercial timber sale; a road construction project; a gas exploration project; and closure of travel routes to reduce wildlife and watershed impacts.

These projects were found to be in compliance with plan guidelines and were implemented in accordance with project NEPA requirements. There appears to be some inconsistency in how the Forest is defining the water influence zone and questions raised on what should be the appropriate degree of protection from mechanical disturbance adjacent to intermittent and ephemeral streams. It has been proposed that more definitive direction on this subject be included in the upcoming revised Forest Plan. Another area in which some improvement could be made is in the development and implementation of stormwater runoff plans and emergency spill containment plans.

12. Minerals

Are operating plans being followed and reclamation completed to meet management requirements and standards and guidelines?

Yes, operating plans are being followed and reclamation is being completed to meet management requirements and standards and guidelines. Forest plan standards are effective and objectives are being met. If the District Ranger determines that significant disturbance of the surface resources will likely result from the operations, the District Ranger will inform the operator of the requirement to prepare a plan of operations. Proper implementation, administration, and enforcement of mineral operations are contingent upon a plan of operation. Review and approval of the reclamation plan ensures that mitigation measures are in compliance with Forest Plan standards and guidelines.

A plan of operations must adequately describe the approved operation with sufficient quantitative information to verify and enforce compliance with the plan, include a termination date, identify the mining claim or mineral lease with an accurate location and site map, list the claimants and/or operators, include a detailed reclamation plan with quantitative and measurable reclamation standards, and document the costs of a reclamation bond, if applicable.

Documentation is essential for proper administration and enforcement. Monitoring intensity varies in accordance with the complexity of the project being administered. Case files contain field exams, personal contacts, verbal and telephone conversations, e-mails, field notes and photos. District lands/minerals personnel are making a conscientious effort to properly administer their mineral operations.

The Paonia Ranger District began administering multi-year methane drainage projects for two of the three coal mines in 2001. During the summer field season, the methane drainage drill sites are inspected several times per week, or as needed depending on activity level. Inspection reports, findings, and follow up needed and photos are prepared and kept in the project files. Although there are isolated instances of non-compliance with operating plans, the companies have generally responded in timely fashions to correct the situations. Contemporaneous reclamation practices on exploration and methane venting drill sites functions well. Satisfactory reclamation success is being observed. The District also manages the requirements for wildlife monitoring associated with projects. Reports are kept in the District files. The District also has on-going field inspections of coal exploration drilling for all three mines. These drill sites are also visited several times per week. In

2004, some issues related to road reconditioning and maintenance work arose, and required action on the part of the permittee to correct. The District also monitors on-going operations at twelve active natural gas wells, and three presently shut in wells. These sites are inspected several times during the summer field season, and once during the winter. Items needing correction are sent to the operators after initial inspections, and follow up inspections are conducted to ensure corrections have been made. During 2004, gas operators were advised about general site maintenance, noxious weed control, and one incidence of a petroleum hydrocarbon spill of less than ten gallons which was successfully cleaned up.

The Grand Valley Ranger District monitors six shut in natural gas wells. During 2004, the operators were notified about general site maintenance, signing needs, and noxious weed control. Items needing correction are sent to the operators after initial inspections, and follow up inspections are conducted to ensure corrections have been made. The District also monitored the construction of a drill pad, surface water monitoring and road reconditioning associated with a new gas well. No issues needing correction were identified. In general, the GMUG has experienced some difficulties with gas operators responding and correcting items noted during routine inspections in a timely fashion.

13. Transportation System

Are newly constructed local roads closed? If not, is reason documented?

All local roads require a Road Management Objective worksheet (RMO) as part the process of implementing decisions made through the NEPA process. The RMO reflects the short and long management goals for the road and displays whether or not the road should remain opened or be closed after the Forest land management activity is completed.

In FY2004 2.0 new miles were constructed. Of the 2.0 miles, 1.0 miles were constructed by non-FS funds and 1.0 miles by appropriated funds. No new Timber Sale roads were constructed in FY2004. All new roads in the Methane Drainage area of the coal had road closure gates installed as part of the lease requirements. Roads no longer needed for the drainage wells are rehabilitated as soon as practical. Approximately 8.5 miles of road were improved in FY2004. Thirty-nine miles were improved using stewardship dollars to address road maintenance issues causing resource problems.

The Forest decommissioned 33 miles of classified and non-classified routes. Twenty percent of the roads decommissioned were scarified and seeded as part of the process to bring the land back into natural production. The remaining eighty percent were closed using informational signing and natural barricades.

The West Elk Mine reconstructed 1.0 miles of exploratory roads for methane gas venting. The roads were constructed for temporary use and will be decommissioned at the conclusion of the venting process.

Are we meeting standards and guidelines rehabilitation of temporary roads?

With the sharp reduction in timber harvest contracts, temporary roads have been reduced significantly. Temporary roads have been replaced with skid trails. When specified in a contract or part of the permit (lease) plan, rehabilitation of temporary roads is very successful. The rehabilitation is most effective if the road entrance is re-contoured and entrance discouragement techniques are utilized. Successful

techniques in discouraging road use include positioning of selected trees at the entrance and placing slash in the roadway. The recent work on the Paonia, Norwood and Grand Valley Ranger Districts are excellent examples of rehabilitation.

Are we meeting standards for non-use of obliterated roads?

During FY2004 the Forest District Road Engineers monitored the effectiveness of road obliteration. If obliteration is attempted more than a year after a road's initial construction, a permanent closure is increasingly difficult to implement with each year of public use. Observations in the field indicated that hunting season shows the greatest effect of people wanting to use closed routes. Motorized and mechanized (mountain bikes) users do go around barriers and do keep closed routes "open." This has been part of the clear need responded to in recent and upcoming travel planning efforts.

We implemented a commercial radio/newspaper media program during the hunting season to reduce the number of new routes. The media campaign was very successful based upon the incidents reported in FY2004 versus previous years. The Forest also had a hunter patrol program that allowed the public to have personal contact with a Forest or Colorado DOW employee.

B. Effectiveness Monitoring

Is Forest Plan direction effective in achieving Forest Plan goals?

1. Riparian

Are vegetative treatments providing desired results?

Monitoring observations indicate that our riparian areas are healthier now than in the past. Vegetative measurements, photo points, and ocular observations reveal improved bank stability, denser vegetation, and cleaner streambeds. For four years, monitoring of streams using Properly Functioning Condition methodology has assessed the basic physical and hydrological characteristics of stream channels. The majority of streams checked are properly functioning.

Are we reaching the upper mid-seral stage in riparian areas? How does this relate to aquatic habitat condition?

Surveys associated with project analysis indicate that riparian condition has improved in recent years and appears to continue in an upward trend. As riparian condition improves, we expect to see a corresponding improvement in aquatic habitat, but no studies have been conducted to date which correlate seral stage to aquatic habitat condition.

2. Range

Are forage utilization standards realistic and achieving the intended objectives?

The GMUG has been using the Rocky Mountain Region Rangeland Analysis and Management Training Guide to supplement and enhance standards and guidelines in the Forest Plan for several years. This guide identifies several methods for rangeland monitoring, including production/utilization; stubble height; ocular methods; grazing response index; and line transects, such as rooted nested frequency and cover frequency. Our observation is that in most cases, shorter

duration grazing periods and managing for plant growth and re-growth as well as intensity and frequency of grazing provide better measures of sustainable forage use and rangeland health than utilization standards alone. Based on these observations, we expect to add additional monitoring guidelines in the upcoming Forest Plan revision.

3. Water

Is implementation of the 9A prescription preventing non-point sources of sediment and meeting Colorado Best Management Practices?

Non-point source sediment pollution is not 100% preventable when considered in the context of land management disturbance activities distributed over a range of climatic, geologic and topographic conditions. It is very difficult to separate sediment contributions related to natural watershed processes from that contributed by human activities.

We have been successful in our efforts to incorporate and implement best management practices into all facets of activity on the National Forest. However, our ability to monitor the effectiveness of those practices is limited by funding, staffing and the difficulty associated with conducting meaningful sediment monitoring.

Overall the quality of the water on the Forest is considered to be excellent. It is our observation that the constraints imposed by the 9A Management Direction do effectively protect streams, water quality and fisheries habitat. The Forest has portions of nine streams listed by the State of Colorado as impaired under section 303d of the Clean Water Act. All of these streams are listed due to heavy metals contamination from historical mining activities. While the State has not yet initiated development of TMDL (total maximum daily load) plans, there are several abandon mine land reclamation projects underway. The Forest has two active CERCLA projects. One is on a tributary to Coal Creek, near Crested Butte, CO., and the second is on Howard's Fork, near Ophir, CO.

During fy2005 efforts were made towards completing projects within degraded watersheds, which are intended to improve watershed health. These restoration activities were directed at road maintenance and decommissioning, wetlands restoration; reducing soil loss by improving groundcover; and abandoned mine cleanup. The Forest is experiencing a decline in funding available for restoration treatments. This will significantly impact outputs. A similar decline in Engineering funds will also have ramifications in the ability to correct existing projects or, in the case of road maintenance, prevent problems from developing.

Are water yield increases causing channel and resource (fisheries) damage?

There is no evidence that our channels are being adversely impacted by increased water yields. Timber harvesting does have the capability of increasing water yields, however research has demonstrated that significant water yield increases require removal of 25 to 30% of the basal area within a forested watershed. Over the last decade, reduced timber sale activities, in combination with hydrologic recovery of older cutting units, has resulted in all of our forested watersheds being far below the 25 to 30% threshold.

Water yields associated with snowmaking and trail clearing at ski area operations may be causing some channel destabilization on steep 1st and 2nd order streams. Monitoring has indicated that this is

primarily a concern in channels where coarse substrate and large wood are missing. The Forest is working with the ski industry to identify these problem areas and design appropriate stabilization/restoration.

4. Fire

Is our fire program cost effective?

The Forest fire program, due to budget reductions, was at less than 40% MEL in FY04. The Regional Office was able to secure some supplemental funding which allowed the Forest to fully staff all engines at the FY03 level. This allowed the Forest to still maintain the management oversight with the FMO, AFMO, and dispatch services but reduced the Production capabilities from 5 fully staffed (5 persons) Type 6 engines, 7-day coverage, to 3-person staffing and 5-day coverage. However, 7-day coverage was still provided with the use of BLM engines, but not all engines were staffed all 7 days but were available for dispatch if needed. All engines were properly staffed with an Engine and a Assistant Engine Foreman which provided proper supervision. There was one dispatch vacancy in the Grand Junction Interagency Dispatch Office that was filled. Direction from the Regional Office stated that the Units were to maintain IA preparedness to protect life and property commensurate with both fire danger and the national situation. The Forest was expected to pay salary and related expenses necessary to protect life and property. All other expenditures not meeting this mission were deferred. The Forest did this when possible and maximized every opportunity to work preparedness personnel on WFHF (hazardous fuels) projects while still being available for suppression.

The Montrose Interagency Fire Management Unit experienced a return to a more average fire season in 2004. While the drought has not ended, a good winter snow pack delayed the start of fire season, and allowed reservoirs to begin filling again. Most fires were small but low fuel moistures at site specific locations combined with dry windy conditions allowed for two large acreage lightning-caused fires to burn in June and July.

There was no fire restrictions imposed on federal lands within the unit, which was the first time in several years that conditions had been moderate enough to warrant unrestricted campfires. Press releases advised the public to continue to use fire carefully. Gunnison County implemented a new fire reporting system for agricultural and debris burning with an emphasis on tracking burn activity, and restricting burning on dangerous fire weather days. This was a highly successful program that resulted in fewer escaped fires, and reduced the number of unnecessary fire department responses and assists from the Federal Agency fire resources.

The McGruder fire involved wildland and urban interface near the town of Cedaredge, and a Rocky Mountain Area Type 2 (Mullenix) Incident Management Team (IMT) was mobilized. This multi-jurisdictional fire involved BLM, USFS, and private lands, and provided an excellent opportunity for the local community and county organization to interact with the IMT to meet incident objectives and maintain cost constraints. The team was then reassigned to the Saddle Mountain fire, which was a smaller incident, but had increased complexity due to inaccessible terrain and significant aerial resource commitment.

There were three Type 3 incidents (Firebox, Tappan, and Campbell) which the Campbell fire was the most challenging (2,865 acres burned on Forest Service land). The remaining acreage on Campbell and the other Type 3 incidents were all BLM land but support to these fires was provided by Forest

Service resources. For the Campbell fire a Type 3 IMT (Richardson) was mobilized utilizing interagency resources from across the unit, and incident objectives were met and safety enhanced by implementing a confinement strategy. This resulted in significant cost savings over a traditional contain/control suppression response, and allowed the Type 3 team to develop additional organizational skills and operational experience.

The unit also provided resources to support the lengthy fire season in Alaska, and mobilized personnel to the Pacific Northwest and California during the peak of their fire activity. Additional unit resources responded to support the multiple hurricane relief efforts that FEMA managed in Florida.

The Forest ended up with 61 reportable fires for a total of 3,575.6 acres burned (51 lightning fires for 3,301.65 acres burned; and 10 human-caused fires for 273.95 acres burned).

Currently data for NFMAS and FUELS out-year planning for FY05 and FY06 is being gathered.

This is the ninth year that the Forest has operated under a unified budget process. The percent of Indirect costs of both WFPR and WFHF was substantially higher than in previous years therefore allowing less program dollars to the ground and to be able to operate efficiently as directed.

Are fuel treatments effectively meeting habitat improvement and fire suppression objectives?

The Fuels Management program on the GMUG continues to increase. The WFHF accomplishment included 7,232 acres of WUI (3,236 acres of prescribed burning; and 3,996 of mechanical treatment) and 4,029 acres of non-WUI (2,691 acres of prescribed burning and 1,338 acres of mechanical treatment) for a total accomplishment of 11,261 acres treated. All accomplishments by Project and treatment type are recorded in the National Fire Plan Operations and Reporting System (NFPORS). Given ongoing changes in the fire management organization, our skills base will continue to grow also. By jointly managing the fire management program with the BLM, the Forest is better able to share expertise and conduct burns needed to meet Wildland Urban Interface and ecological objectives.

Using the NFPORS database the Forest also kept track of other non-fuel (WFHF) funded projects that contributed to either change or improvement of Condition Class. In NFTM there were 659 acres of WUI and 533 acres of non-WUI, all mechanical treatment. In KV there were 198 acres of WUI prescribed burning. In SSSS there were 205 acres of WUI and 197 acres of non-WUI, all mechanical treatment. In NFWF there were 741 acres of WUI and 625 acres of non-WUI, all mechanical treatment. In RBRB there were 1000 acres of WUI and 223 acres of non-WUI, all mechanical treatment. A total of 2,803 acres WUI and 1,578 acres non-WUI for a grand total of 4,381 acres were treated.

All burn plans are current or have been revised to meet Forest Plan and policy direction and standards.

National direction is working to increase fuels treatment while maintaining the pre-suppression program. By increasing the fuel treatment program it is hoped that there will be a measurable reduction in wildfire intensity in the future. The Forest's Accelerated Watershed/Vegetation Restoration Plan (AWRP) is to program for 8000 acres of hazardous fuels treatment in FY04-06; increase to 10,000 acres over the FY07-09 period and eventually increase to 12,000 acres for FY10-14. Efforts are to continue to concentrate on areas of Communities at risk (identified as Wildland Urban Interface (WUI)); Watersheds at risk; and Threatened and endangered areas.

5. Air

Is the Forest effectively complying with state air quality standards for prescribed burning?

The GMUG is required to apply for state burning permits for all prescribed fire planned or envisioned. The Colorado Air Pollution Control Division reviews all permits for compliance with permit standards. New standards have been developed and implemented of the Forest. Several permits were restricted to the types for burning to conduct. A total of 7,430 acres were prescribed burned on the Forest. All of these burns, conducted in 2005, were within smoke compliance guides as established in the burning permits.

Smoke plumes are monitored on site by the burn boss, and at times off-site by others to check drift into sensitive areas. No adverse reports were received.

6. Insects and Disease

Are our treatment activities effectively reducing or preventing increases in insects and diseases?

The primary tool for the treatment and management of areas affected by forest insects and disease is timber harvest. Reduced levels of harvest on this Forest have essentially resulted in the loss of a program for treating or reducing insects and disease. Natural forces except fire are predominant in forest stands across most of the GMUG, a part of these forces being the replacement of tree stands through loss to age, insects and disease. Trade offs include the preservation of these same stands from the impacts of timber harvest, including road building, and the gradual shift of forest structure to older aged stands of trees. This leaves large areas more susceptible to outbreak of insect and disease (as well as to catastrophic fire). This trend is expected to continue.

Aerial surveys for insect and disease damage that occurred in 2004 focused on 1) the Gunnison National Forest, from McClure Pass and extending south and east to include the West Elk Wilderness and the majority of the Gunnison Ranger District; and 2) areas where pinyon mortality was occurring, along lower elevations of the forest and mostly below the Forest in Plateau Valley, the foothills around the Grand Mesa, and both the east and west sides of the Uncompahgre Plateau, including the Naturita Division.

Some specific effects observed in this year (and previous years) include:

- Subalpine fir mortality is scattered throughout the West Elk Wilderness and northern half of the Gunnison District. This decline has affected high elevations across the entire GMUG. A study of causal agents and the characteristics of impacted stands is ongoing.
- Dwarf mistletoe of lodgepole pine continues to be very severe in many locations, especially in the Taylor Park area.
- Spruce beetle activity was observed scattered throughout the West Elk Wilderness and in the northern portion of the Gunnison District near Crystal Peak. Spruce beetle activity continues to increase on the Grand Mesa (Steven's Gulch), San Juan Mountains (High Mesa, Telluride Ski Area) and in areas of the Uncompahgre Plateau.

- Mountain pine beetle-caused mortality is continuing in ponderosa pine on the Uncompahgre Plateau, near Campbell Point and in Haley Draw. Mountain pine beetle-caused mortality in lodgepole pine is occurring in Taylor Canyon, East of Taylor Park, near Ohio City, and scattered from US Highway 50 southwest to CO Highway 114.
- Douglas-fir beetle activity has been increasing wherever Douglas-fir occurs. Areas observed this past year include the Flatirons, Coal Creek and Anthracite Creek on the Paonia District. Areas affected on the Gunnison District include: Taylor Canyon, areas from Sargents to Archuleta Creek, areas south of the West Elk Wilderness in Curecanti Creek, Soap Creek, East Red Creek and Beaver Creek, and along the Lake Fork.
- Western spruce budworm defoliation of Douglas-fir and true fir is continuing in the Lake Fork drainage near Lake City, Cochetopa Dome area and Uncompahgre Plateau.
- The relatively uniform age of aspen makes cankers and stem decays a management concern throughout much of the GMUG. Areas of note include Grand Mesa and the Uncompahgre Plateau.
- Incidence of Armillaria root disease remains high in spruce-fir stands, particularly on the Grand Mesa. Susceptibility to this pathogen is also aged related. Older stand will continue to be vulnerable. This disease may contribute to windthrow, increased mortality, and spruce beetle.

The small sales timber program is being concentrated in areas with insect and/or disease activity, to minimize the effects to a limited extent. Harvest activities will continue to make a small impact on insect activity in high visibility areas and as other opportunities arise, but the overall forest health will continue to decline as mortality increases over the general forested area as a result of insect and disease activity in combination with aging trees.

7. Soils

Are standards and guidelines effective in maintaining soil productivity?

The effectiveness of our efforts to maintain or enhance soil productivity was monitored in a number of ways on a number of situations. This ranged from observations of soil conditions at various times of the year on the Burn Canyon timber salvage sale activity out of Norwood, Colorado, to continued observations and measurements of the effect of ski areas and ski area expansion activities on fens within the Prospect Basin area at Telluride Colorado. The Forest had 2 fires during the summer of 2004 (McGruder and Campbell) with soil observations being made and protective measures prescribed on each. Observations of soil and slope conditions were also conducted on a completed Aspen Timber sale on the Grand Valley Ranger District. Erosion and sediment control measures were monitored at the Jumbo Reservoir camp ground reconstruction activities with recommendations made to place silt fencing in additional areas. In summary these monitoring activities resulted in the following findings:

Burn Canyon Fire Timber Sale Salvage Activities:

A review of the affects of winter logging activities on the soil resource occurred in January of 2004. Observations in unit 11 of the Decker sale were documented in a report to the Norwood District Ranger. At the time that the observations were made there was 17 inches of snow on the ground. As

the logging equipment traversed the area, this snow was spread around and compacted, often times this left a disturbed layer of snow that was 6-8 inches deep. In areas of undisturbed snow the soil was observed to be unfrozen. Areas that had the snow scraped off or had been distributed around were observed to be frozen to 6 inches or more. No deep ruts were observed during this observation. Some track marks in the snow looked like they may be into the soil surface, but upon examination were usually snow and organic material mixed together, with only slight indentations into the soil surface. It was estimated that at the site of these observations no detrimental rutting/ compaction/displacement or erosion was occurring as a result of these logging activities during this period of time.

Another review of soil site conditions occurred the first week of May, 2004. Observations during this site visit documented soil moisture conditions. Results of these observations were also documented in a report to the Norwood District Ranger. Areas visited included units #4 and #12 within the Black Salvage Sale area. Unit #4 had harvest activities occurring in it. This unit was traversed by foot with small observation pits being dug throughout the traverse. In most cases the soil was too dry to form a coherent ball or ribbon, with the surface 1-2 inches being loose and dusty. Moisture measurements were made with a "Speedy Moisture Meter" at three different areas. Values range from 3.5% moisture on an oven-dry basis on the surface of one to 14% at a depth of 4-8 inches on another. It was estimated that overall the soil was below field capacity and the plastic limit on these sites. In other words the soil was dry enough to support logging equipment without causing detrimental rutting or compaction.

Wetland/ Fen Monitoring in relation to Ski Area expansion activities in the Prospect Basin area of the Telluride Ski area.

The monitoring of the Fens within prospect basin continued as discussed in our monitoring report for "03. An annual report has not been produced as of 3/05, but it is Dr. Cooper's intent to present a summary and evaluation of the past years data to the Fen Committee and the Communities and other groups that may be interested, sometime during the Spring of 2005. (Conveyed via phone conversation with the Forest Soil Scientist and Dr. Cooper 2/05) Preliminary findings indicate some affects on the Fen vegetation as a result of compacted snow conditions relating to grooming and use of the ski runs located over the fens. (Conveyed via same phone conversation between Dr. Cooper and Forest Soil Scientist 02/05.)

8. Fire

During the summer of 2004, the Forest experienced two fires, the McGruder and the Campbell fires. The McGruder fire occurred from 7/9/04-7/13/04 and burned over 411 acres of National Forest System lands. This fire started on lower elevation BLM and private lands in the Pinion Juniper vegetative communities and burned into the Forest land in the Oakbrush-Serviceberry plant communities. The Campbell Fire occurred from 7/30/04-8/23/04 and burned over 2885 acres of National Forest System lands. In each case the BAER process was conducted to evaluate the affects on the soils, water and vegetative resources. The identified risk on both fires was the risk of invasive plant populations greatly increasing at the exclusion of native species. This would be a potential decline in ecosystem function with a loss of soil productivity. Aerial seeding of these fires with native species that occurred before the fire was prescribed, funded and implemented on all Forest acres in both of these fires. It is estimated that this will prevent a large influx of non-native invasive species and will help the ecosystem recover and become productive quicker. This seeding effort should also help stabilize erosion and sediment production. These burns will be evaluated for the next 1-2 years to assess success of the treatments.

Monitoring of completed Aspen Harvest activities on Grand Valley Ranger District

The Forest Soil Scientist and Forest Hydrologist observed ground conditions on 9/27/04 on the Crooked Creek Aspen harvest area on the eastern portion of the Grand Valley District (former Colbran District). This area was harvested via clear cutting from 1998-2002. Units 1 and 2 were traversed on the ground. Aspen sprouting was very robust, very dense and at least 6-8 ft tall. Temporary roads were apparent but vegetated with grass and some sprouts, and they appeared well drained and stabilized. Crossings had been cleaned out and stabilized to natural grades. Skid trails were very difficult to locate. There was no indication of slope movement or accelerated slumping occurring. No soil cracks, leaning trees or small slips were observed. On what was observed, it appeared that the Watershed Conservation Practices had been applied and effective in protecting the soil and water resources.

Jumbo Campground reconstruction

On August 31, 2004 the Forest Soil Scientist visited construction activities for the Jumbo Reservoir Campground. It appeared that the erosion control plan was being followed. Silt fencing had been placed around the perimeter as described in the erosion control plan. Staked straw bales had been placed on the down hill side of drainages. The perimeter was walked and no sediment was observed leaving the construction site. There were a couple areas noted where the silt fence was loose and sagging or where it was not in good solid contact with the ground. These were noted and recommendations were made for those areas to be fixed.

In general, assertive efforts are made in each project analysis and decision to protect the Soil Resource through understanding the soil characteristics involved and through the use of measures outlined in the R-2's Watershed Conservation Practices Handbook.

9. Transportation System

Is travel management effectively implemented to accomplish resource objectives? Travel management components are 1) roads; 2) trails; and 3) areas?

Currently the Forest has three Travel Plans, Grand Mesa (1994), Uncompahgre (March 2002) and the Interim Gunnison (4/6/01). In FY2004 the Forest was unable to make advances in the implementation of the three travel plans due to budget reductions in the appropriated road and trail funds. The Forest performed minimal custodial activity (fixing existing signs, replacing stolen/missing signs) during the year. The Norwood R.D. still is the farthest behind in implementation.

Funding of Travel Management continues to be very difficult because of the financial constraints placed upon the Forest Service. Only road and trail maintenance dollars can be used to implement TM implementation in already marginally funded programs. Funding was further reduced by \$200,000 from road and trail maintenance projects in FY2004.

How much and what type of recreation opportunity is being provided?

A wide variety of recreation opportunities are provided on the Forest ranging from urban developed recreation opportunities to wilderness primitive opportunities. Opportunities exist within all categories of the recreation opportunity spectrum (ROS). Those on the lower development spectrum such as semi-primitive, motorized and semi-primitive, nonmotorized are diminishing as a result of other Forest management activities, new route development and increased recreation demands.

C. Validation Monitoring

Do assumptions used in developing the Forest Plan remain valid?

1. Riparian

Is the upper mid-seral stage providing adequate protection for aquatic habitat quality?

Generally speaking, the upper mid-seral standard is providing adequate protection and improvement for riparian areas and attendant aquatic conditions.

2. Timber

Is data used in FORPLAN accurate?

The yield projection discussion expressed in previous Monitoring Reports continues to be moot in that the offer and harvest levels are significantly below Forest Plan projections and Allowable Sale Quantity. Yield projections will be evaluated again during Forest Plan revision.

The Forest continues to rebuild the backlog of environmental documentation to provide a stable timber program. Therefore, the overall timber program financial efficiency remains at a decreased level due to the extensive work on environmental documentation.

3. Facilities

Are road costs accurate?

Yes, however the average road costs have increased annually at a rate of 10 percent per year. The average reconstruction for a timber sale road is \$30,000 per mile for a native surfaced road in moderate terrain. The average cost for reconstruction is about \$18,000 per mile per lane native surface road. For aggregate surfaced roads are nearly \$60,000 per lane mile. Road costs are dependent to the geographic location (Telluride-Crested Butte), topography, soil type, and availability of materials for construction (i.e., aggregate). When silt fences and armoring road dips with rock are added to the road construction package, cost rise significantly. The added costs increase the road construction costs by 20 percent.

ACTION PLAN

The Forest Plan revision effort is underway. The Forest has completed comprehensive resource assessments and evaluations that describe scientific and technical information about social, economic, and ecological conditions, as well as numerous collaborative public involvement efforts. The planning team, working with federal and state agencies, local governments, communities, and individual stakeholders, has considered this and other information related to changes in laws, regulations and policies, in developing the proposed Plan.

Preliminary proposed Plans or initial recommendations for the Plan revision were developed by synthesizing technical analyses results with public input. The planning team conducted numerous meetings, presented key findings and trends from assessments and evaluations, and the preliminary Proposed Plans that incorporated public recommendations. Summaries of the public involvement process and the preliminary proposals are available on the GMUG internet site (www.fs.fed.us/r2/gmug/policy/plan_rev/).

In July 2006, the Forest posted a complete version of the proposed Plan. This version is not an official proposed Plan ready to be subjected to the 90-day formal comment period. More work is needed on the proposed Plan to demonstrate better compliance to the intent of the 2005 Energy Policy Act and

conformance to the 2005 Forest planning Rule. We hope to have the official version of the proposed Plan available to the public later this fall (2006). Upon publication of the notice of availability for the proposed Plan, the formal 90-day comment period will begin. The Forest Planning Team will be encouraging community members to continue participation in the Plan revision process by commenting, participating in meetings, or other means.

RESEARCH NEEDS

No additional research needs were identified through this report.

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PUBLIC PARTICIPATION/ DISCLOSURE

This report has been made available on the FS Web at the following web address:

<http://www.fs.fed.us/r2/gmug/policy/>

It is also printed in hard copy, and may be obtained by request to Forest Planner, GMUG National Forest, 2250 Highway 50, Delta, Colorado 81416.

REFERENCES

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